FAMILY LAW COMMITTEE OF THE SCOTTISH CIVIL JUSTICE COUNCIL POLICY PAPER ON POTENTIAL FURTHER RULES OF COURT FOR HAGUE 1996 CONVENTION

Introduction

- 1. This is an **open** policy paper by the Scottish Government.
- It invites the Committee to consider the need for further rules of court in relation to the Hague Convention 1996 on Jurisdiction, Applicable Law, <u>Recognition, Enforcement and Co-operation in Respect of Parental</u> <u>Responsibility and Measures for the Protection of Children</u>.

Background

- The Hague Convention 1996 ("the Convention") was ratified by the United Kingdom on 27 July 2012. The <u>Private International Law (Implementation of</u> <u>Agreements) Act 2020</u> makes provision for the Convention to have the force of law in the UK.
- During the lead up to ratification in 2012, the Scottish Ministers made <u>The</u> <u>Parental Responsibility and Measures for the Protection of Children</u> (<u>International Obligations</u>) (Scotland) Regulations 2010 (SSI 2010/213) to help implement the Convention.
- 5. The Scottish Government also prepared a policy paper for the then Sheriff Court Rules Council. This paper is attached at Annex A.
- At a meeting on 4 February 2011, the Sheriff Court Rules Council agreed rules were needed for Articles 8 and 9 of the Convention¹. The then Court of Session Rules Council considered a draft Act of Sederunt at a meeting on 14 February 2011².
- 7. Following these meetings, two Acts of Sederunt were made:

Act of Sederunt (Rules of the Court of Session Amendment No. 3) (Miscellaneous) 2011 (legislation.gov.uk) (see paragraph 4)

Act of Sederunt (Jurisdiction in Respect of Parental Responsibility and Measures for the Protection of Children Rules) 2011 (legislation.gov.uk)

Since then, as a consequence of Brexit, EU regulation 2201/2003 (Brussels II a or II bis) no longer applies in Scotland (subject to transitional arrangements)³. A recast version of Brussels IIa, EU Regulation 2019/1111, now applies across the EU but, of course, does not apply in the UK. Brussels

¹ See <u>minutes-04-02-11.pdf (scotcourts.gov.uk)</u> [item 8]

² See <u>MINUTES OF THE MEETING OF THE COURT OF SESSION RULES COUNCIL</u> (scotcourts.gov.uk) [item 11].

³ The Jurisdiction and Judgments (Family, Civil Partnership and Marriage (Same Sex Couples)) (EU Exit) (Scotland) (Amendment etc.) Regulations 2019 (legislation.gov.uk)

IIa and the Convention cover similar areas and the UK's departure from the EU may lead to more use of the Convention in Scotland.

Potential rules now - broad approach

- 9. As Brussels IIa no longer applies, this raises the question of whether further rules of court are needed in respect of the Convention, given the Convention is now likely to be used more frequently in Scotland.
- 10. A good starting point when considering the need for further rules may be to consider what is already in place in Scotland and also to look at the rules in place in England and Wales⁴.
- 11. Rules were also put in place in respect of Brussels IIa (eg see Part XI of Chapter 62 of the Rules of the Court of Session and Sheriff Court Rules⁵). It would appear that the rules put in place for the Convention at that time were along similar lines to rules that had been put in place previously for Brussels IIa.
- 12. The table at Annex B of this paper outlines:
- relevant articles of the Convention;
- provision made by the Scottish Ministers in SSI 2010/213;
- the Scottish Government's understanding of rules in place already in Scotland in relation to the Convention;
- the Scottish Government's understanding of rules in place in England and Wales in relation to the Convention.

Provisional suggestions

- 13. In the light of this work, the Scottish Government provisionally suggests rules may be needed as outlined below.
- 14. There are Sheriff Court rules in place in respect of **Articles 8 and 9** of the Convention, on transfer of proceedings. Similar rules may be needed for the Court of Session.
- 15. Article 11 of the Convention empowers the courts of a Contracting State, in whose territory a child or their property is present, to take necessary measures of protection in urgent cases, notwithstanding that jurisdiction under the Convention lies with the authorities of another Contracting State. The Scottish Government understands Article 11 can be used in conjunction with

⁴ Rules in place in England and Wales are at <u>https://www.justice.gov.uk/courts/procedure-</u> <u>rules/family/parts/part_12#IDAFR15B</u> [see chapter VI]. The President of the Family Division has issued guidance on transfer of proceedings under Article 15 of Brussels IIa and Articles 8 and/or 9 of the 1996 Hague Convention. <u>Microsoft Word - Judicial guidance -cross-bordertransfer final +PJL 2</u> <u>3</u>.doc (familylaw.co.uk)

⁵ Sheriff Court rules put in place for Brussels IIa are at <u>Act of Sederunt (Jurisdiction, Recognition and</u> Enforcement of Judgments in Matrimonial Matters and Matters of Parental Responsibility Rules) 2006 (legislation.gov.uk).

the 1980 Hague Convention (on civil aspects of international child abduction) as a measure of protection until the State of habitual residence has measures in place.

- 16. It is possible court rules may be needed in respect of article 11 although the Committee may consider that nothing further is needed beyond the Convention.
- 17. Similar points arise on article 12.
- 18. It appears court rules are in place in England and Wales in respect of article 13 of the Convention, where protection measures have been requested from the authorities of another Contracting State. The Scottish Government's initial view is that the Committee may consider the rules in England and Wales are not an appropriate precedent to follow here as it is not certain these rules are needed in Scotland.
- 19. It appears court rules are in place in England and Wales in respect of article16 of the Convention, on applications for a declaration as to the extent, or existence, of parental responsibility.
- 20. The Scottish Government notes that regulation 7(3(b)) of SSI 2010/213 made by the Scottish Ministers provides:
- "(3) The Court of Session is also to have jurisdiction.....

(b) to entertain an application for a declarator— (i) that a person has, or does not have, parental responsibility for a child by virtue of Article 16 of the Convention, or (ii) as to the extent of a person's parental responsibility for a child by virtue of that Article."

- 21. The Scottish Government's initial view is that Court of Session rules may be needed on the form of any such application. It appears this may have been missed when rules were made previously.
- 22. Article 24 makes provision on the recognition or non-recognition of a measure taken in another Contracting State. Court of Session rules are in place in relation to articles 24 and 26. However, given the terms of regulation 7(2) of SSI 2010/.213 made by the Scottish Ministers, the Committee may consider some Sheriff Court rules are required too. Again, it appears this may have been missed when rules were made previously
- 23. Regulation 7(1) and (2) provide:

"7.—(1) The Court of Session is to have jurisdiction to entertain an application under Article 24 of the Convention for recognition, or non-recognition, of a measure taken in another Contracting State.

(2) But where the recognition or non-recognition of a measure is raised as an incidental question in another court, that court may determine the issue."

- 24. In relation to **Article 26**, Regulation 7(3)(a) of SSI 2010/213 makes it clear that registration is matter for the Court of Session:-
- "(3) The Court of Session is also to have jurisdiction—

(a)to register a measure taken in another Contracting State for enforcement under Article 26 of the Convention."

- 25. Court of Session rules are in place here and it does not appear any more is required.
- 26. Article 33 relates to the possibility of the placement of a child in a foster family or institutional care in another Contracting State and the role of the Central Authority. It appears court rules are in place for this article in England and Wales. The Scottish Government's initial view is that similar rules may be needed for both the Sheriff Court and the Court of Session.
- 27. Finally, the sheriff court rules on the Convention make provision on **translation of documents**⁶:

"Where any document received from a foreign authority or otherwise under these Rules is in a language other than English, the sheriff may order that there shall be lodged with that document a translation into English certified as correct by the translator; and the certificate shall include the translator's full name, address and qualifications."

- 28. The Scottish Government's initial view is that the Committee may consider there should be an equivalent provision in Court of Session rules.
- 29. On translations, Article 54 of the Convention provides:
- (1) Any communication sent to the Central Authority or to another authority of a Contracting State shall be in the original language, and shall be accompanied by a translation into the official language or one of the official languages of the other State or, where that is not feasible, a translation into French or English.
- (2) However, a Contracting State may, by making a reservation in accordance with Article 60, object to the use of either French or English, but not both

Conclusion

30. The Scottish Government asks the Family Law Committee to:

- Consider this paper;
- Consider the provisional suggestions at paragraph 13 to 28;
- Advise where it considers further rules of court are required in respect of the Convention.

⁶ <u>https://www.legislation.gov.uk/ssi/2011/192/article/8/made</u>

The Scottish Government November 2023

ANNEX A

SHERIFF COURT RULES COUNCIL – MEETING ON 4 FEBRUARY 2011

ITEM []: 1996 HAGUE CONVENTION ON JURISDICTION, APPLICABLE LAW, RECOGNITION, ENFORCEMENT AND CO-OPERATION IN RESPECT OF PARENTAL RESPONSIBILITY AND MEASURES FOR THE PROTECTION OF CHILDREN

- The Rules Council is asked to agree that new court rules should be made in consequence of the UK's impending ratification of the 1996 Hague Convention (see <u>HCCH 1996</u>). In anticipation of UK ratification, implementing Regulations (the *Parental Responsibilities and Measures for the Protection of Children International Obligations) (Scotland) Regulations 2010*) were made by Scottish Ministers on 25 May 2010 to facilitate the working of the Convention in the Scottish legal system (see <u>Scottish Regulations</u>). NB As a matter of European law, the Convention is directly applicable in the UK. For that reason, the Regulations do not articulate the effect of the Convention in domestic law; rather, they are confined to specific provisions facilitating proper application of the Convention in Scottish domestic law, and any necessary amendments to primary legislation.
- 2. <u>It is essential that new Scottish Court Rules are in place by April, to ensure the UK can ratify the 1996 Convention as planned (see para 4 below)</u>.

Background

- 3. It is intended that the 1996 Convention will allow for the establishment of uniform rules with other countries to deliver better recognition and enforcement of measures for the protection of children and their property in cases involving more than one country. The Convention also emphasises co-operation between competent authorities, including courts, in Contracting States taking measures for the protection of children.
- 4. The UK Government decided in 2001, following a public consultation exercise in England & Wales and Scotland, to ratify the 1996 Convention whenever it was brought forward for implementation by the European Community (the consultation prompted only a small response, unanimously in favour of ratification). The Convention was signed by the UK in April 2003; thereafter, it was expected that ratification would be done by the EU on behalf of all Member States. However, that will not now happen and numerous Member States have recently ratified individually, prompting UK Ministers to seek ratification by the UK as soon as possible.
- 5. It was first thought that ratification could take place once implementing Regulations for Scotland, England & Wales and Northern Ireland had been made. The Scottish Regulations were made in May 2010 and Regulations for England & Wales and NI were made in July. The Regulations will not come into effect until the day on which

the Convention comes into force for the UK, which will be three months from the end of the month in which ratification occurs). However, Foreign & Commonwealth **[redacted]** have now indicated that ratification cannot take place until additions/amendments to Rules of Court have <u>also</u> been made. Rule changes in England & Wales will be implemented in April; Northern Ireland also expects to have rules made by then. Consequently, we have to ensure that new rules for Scottish courts are made by April so as not to further delay the UK's ratification of this Convention (ratification in April would mean that the Convention would come into force on 1 August, as would the 2010 Regulations and associated court rules).

Role of Court of Session

6. Regulation 7 of the 2010 Regulations provides that the Court of Session has jurisdiction in relation to applications under Article 24 of the 1996 Convention for recognition, or non-recognition of measures taken in another Contracting State; however, where recognition or non-recognition of a measure is raised as an incidental question in a sheriff court, that court may determine the issue (see below). Regulation 7 also provides for the Court of Session to register measures for enforcement (Article 26 of the Convention) and to entertain applications in relation to Article 16 of the Convention (application for declarator on parental rights). A draft Act of Sederunt has already been drafted for consideration by the Court of Session Rules Council on 14 February.

Required Sheriff Court Rule Changes

- 7. The main provisions which need to be encompassed in new procedural Rules are set out below:
 - Article 8 of the 1996 Convention power of a court to request the court of another Contracting State to assume jurisdiction to take measures of protection <u>or</u> to sist proceedings and invite the parties to apply to the other court.
 - **Regulation 3 of the 2010 Regulations** power of the Scottish court to recall a sist granted under Article 8 of the 1996 Convention.
 - Article 8 of the 1996 Convention application by the parties to the court of another Contracting State for transfer of proceedings.
 - Article 9 of the 1996 Convention power of a court to request the court of another Contracting State for authorisation to exercise jurisdiction to take measures of protection <u>or</u> to invite the parties to apply to the other court.
 - Article 9 of the 1996 Convention application by the parties to the court of another Contracting State for transfer of proceedings.
 - Article 9 of the 1996 Convention and Regulation 4 of the 2010 Regulations – application by a local authority, <u>prior to making an application</u> for a permanence order, for the Scottish court to request another Contracting State for authorisation to exercise jurisdiction.
 - Article 11 of the 1996 Convention power of the courts of a Contracting State, in whose territory a child or their property is present, to take necessary measures of protection in urgent cases, notwithstanding that jurisdiction under the Convention lies with the authorities of another Contracting State.

- Article 12 of the 1996 Convention power of the courts of a Contracting State, in whose territory a child or their property is present but where jurisdiction lies with another Contracting State, to take provisional measures regarding the child or their property, provided such measures are not incompatible with those taken by the authorities with jurisdiction.
- Article 24 of the 1996 Convention and Regulation 7 of the 2010 Regulations – power of sheriff court to determine recognition, or nonrecognition, of a measure taken in another Contracting State, <u>if raised as an</u> <u>incidental question in sheriff court proceedings</u> (see para 5 above).
- 8. Minor consequential changes may also need to be made to the 1993 Ordinary Cause Rules to make reference to the 1996 Convention.
- It is suggested that new rules should be drafted along similar lines to those made for Council Regulation (EC) No 2201/2003 (see <u>Council Regulation</u> and <u>Jurisdiction, Recognition and Enforcement of Judgments in Matrimonial Matters and Matters of Parental Responsibility Rules 2006).</u>

Anticipated Caseload

10. There have been only a handful of cases between those countries which have already ratified this Convention. As far as can be ascertained, it seems likely that ratification by the UK will prompt only a small number of applications or requests under the Convention.

Conclusion

11. Is the Council content for draft rules and amendments to be prepared as set out above?

26 January 2011

[redacted]

Scottish Government Justice Directorate EU & International Law Branch St Andrew's House (2W) Edinburgh [redacted]

Annex B: Potential Articles of 1996 Hague Convention Requiring Court Rules

Article	SSI 2010/213	Court of Session and Sheriff Court Rules	Rules in England & Wales
Article 8	Regulation 3 – Power of court to recall sist under Article 8	 Sheriff Court rules are in place in respect of Transfer of case involving matters of parental responsibility to Sheriff Court General provisions for transfer to sheriff court Request to foreign authority to assume jurisdiction in case involving matters of paternal responsibility etc 	Transfer of proceedings under Article 8
 By way of exception, the authority of a Contracting State having jurisdiction under Article or 6, if it considers that the authority of another Contracting State would be better placed in the particular case to assess the best interests of the child, may either request that other authority, directly or with the assistance of the Central Authority of its State, to assume jurisdiction to take such measures of protection as it considers to be necessary, or 	 (1) This regulation applies where— (a) a court has exercised its power under Article 8 of the Convention to request an authority of another Contracting State to assume jurisdiction in relation to an application, and (b) the court has sisted proceedings on the application, and (c) Part 1 of the Family Law Act 	 <u>Sheriff Court (SSI 2011/192)</u> 2 (1) A request by parties to the sheriff court under Article 8(1) of the 1996 Convention (request to sheriff court to assume jurisdiction) shall be made by initial writ under these Rules. (2) Where a sheriff court receives a request from a foreign authority under Article 8(1) of the 1996 Convention— (a) the sheriff clerk shall forthwith— (i) acknowledge receipt of the request to the foreign authority; and (ii) intimate the request to the parties to any action, their Scottish agents, if known, and any other party to whom the sheriff considers that intimation should be made; and 	 12.61 (1) Where the court is considering the transfer of proceedings to the court of another Contracting State under rules 12.62 to 12.64 it will – (a) fix a date for a hearing for the court to consider the question of transfer; and (b) give directions as to the manner in which the parties may make representations. (2) The court may, with the consent of all parties, deal with the question of transfer without a hearing. (3) Directions which are in force immediately prior to the transfer of proceedings to a court in another Contracting State under rules 12.62 to

Article	SSI 2010/213	Court of Session and Sheriff Court Rules	Rules in England & Wales
- suspend consideration of the	1986 does not apply	(b)one of the parties shall lodge an initial writ	12.64 will continue to apply until the
case and invite the parties to	in relation to the	under these Rules.	court in that other State accepts
introduce such a request	application.		jurisdiction in accordance with the
before the authority of that	(2) The court may	3 (1) An initial writ under these Rules shall—	provisions of the 1996 Hague
other State.	recall a sist granted	(a)include the following heading printed	Convention, subject to any variation
(2) The Contracting States	in order for it to	above the instance—	or revocation of the directions.
whose authorities may be	exercise its powers	1. "ACT OF SEDERUNT	(4) The court or court officer will-
addressed as provided in the	under Article 8 of	(JURISDICTION IN RESPECT OF	(a) take a note of the giving, variation
preceding paragraph are	the Convention, and	PARENTAL RESPONSIBILTY AND	or revocation of directions under this
a) a State of which the child is	withdraw any	MEASURES FOR THE PROTECTION OF	rule; and
a national,	request made by it	CHILDREN RULES) 2011"; and	(b) as soon as practicable serve a
b) a State in which property of	under that Article to	(b)include averments stating-	copy of the directions order on every
the child is located,	an authority in	(i) the full name, designation, postal address,	party.
c) a State whose authorities	another Contracting	telephone and facsimile numbers and, where	(5) A register of all applications and
are seised of an application for	State to assume	appropriate, e-mail address of each of the	requests for transfer of jurisdiction to
divorce or legal separation of	jurisdiction, if—	parties to the action involving parental	or from another Contracting State will
the child's parents, or for	(a)the authority in	responsibility and measures for the protection	be kept by the principal registry.
annulment of their marriage,	the other	of children, including any Scottish agent	
d) a State with which the child	Contracting State	instructed to represent any of the parties;	
has a substantial connection.	does not assume	(ii) the postal address and telephone and	Application by a party for transfer of
(3) The authorities concerned	jurisdiction within	facsimile numbers of the foreign authority and	the proceedings
may proceed to an exchange	the period for which	the name and, where appropriate, e-mail	12.62
of views.	the court granted	address of any official of the foreign authority	(1) A party may apply to the court
(4) The authority addressed as	the sist, or	to whom any document may be sent by the	under Article 8(1) of the 1996 Hague
provided in paragraph 1 may	(b)the parties do	sheriff clerk;	Convention –
assume jurisdiction, in place of	not, within the	(iii)the full name, postal address and date of	(a) to stay the proceedings or a
the authority having jurisdiction	period specified by	birth of the child;	specified part of the proceedings and
under Article 5 or 6, if it	the court, request	(iv)if the foreign authority is a court, the status	to invite the parties to introduce a
considers that this is in the	the authority in the	of proceedings in that court;	request before a court of another
child's best interests.	other Contracting	(v)the basis upon which the sheriff court is	Contracting State; or
		better placed to assess the best interests of	

Article	SSI 2010/213	Court of Session and Sheriff Court Rules	Rules in England & Wales
	State to assume jurisdiction.	 the child, by reference to one or more of the circumstances referred to in Article 8(2). (2) There shall be lodged with an initial writ under these Rules any document considered by the pursuer to be relevant to the action involving parental responsibilities and measures for the protection of children, including any papers forming part of the process of any case in a foreign court. (3) A warrant for citation in respect of an initial writ under these Rules shall be signed by the sheriff. (4) The sheriff may make such order as to intimation or service, fixing a hearing to determine jurisdiction or otherwise as he or she thinks fit. (5) On the fixing of a date for a hearing to determine jurisdiction the pursuer shall, within any time limit specified by the sheriff— (a) intimate to every other party a notice in Form 1 as set out in the Schedule to this Act of Sederunt; (b) lodge a certificate of intimation in Form 2 as set out in the Schedule to this Act of Sederunt. 	 (b) to make a request to a court of another Contracting State to assume jurisdiction for the proceedings, or a specified part of the proceedings. (2) An application under paragraph (1) must be made – (a) to the court in which the relevant parental responsibility proceedings are pending; and (b) using the Part 18 procedure. (3) The applicant must file the application notice and serve it on the respondents not less than 42 days before the hearing of the application – (a) where the application is also made under Article 11 of the Council Regulation, not less than 5 days, and (b) in any other case, not less than 42 days, before the hearing of the application. Exercise by the court of its own initiative of powers to seek to transfer the proceedings 12.64 (1) The court having jurisdiction in relation to the proceedings may exercise its powers of its own initiative under Article 8 of the 1996 Hague Convention in relation to the proceedings or a specified part of the proceedings.

Article	SSI 2010/213	Court of Session and Sheriff Court Rules	Rules in England & Wales
		 commenced by initial writ under these Rules shall be signed by the sheriff. (2) After the expiry of the time limit for any appeal the sheriff clerk shall intimate the decision of the sheriff court to the foreign authority by sending to the foreign authority— (a) a copy interlocutor by e-mail or facsimile transmission; and (b) a certified copy interlocutor by first class recorded delivery or registered post. 	(2) Where the court proposes to exercise its powers, the court officer will give the parties not less than 5 days' notice of the hearing
		 5(1) Where a sheriff pronounces an interlocutor sisting a case and inviting parties to introduce a request to a foreign authority or directly requesting a foreign authority to assume jurisdiction as referred to in Article 8(1), the sheriff shall append to the interlocutor a note specifying— (a) why the foreign authority would be better placed in the particular case to assess the best interests of the child; and (b) such other matters as the sheriff considers would be of assistance to the foreign authority in deciding whether it shall assume jurisdiction as referred to in Article 8(1). (2) The sheriff clerk shall send a certified copy of the interlocutor and note to each of the parties. (3) After the expiry of the time limit for any appeal against an interlocutor pronounced 	

Article	SSI 2010/213	Court of Session and Sheriff Court Rules	Rules in England & Wales
		under Article 8(1) (request to foreign authority to assume jurisdiction), the sheriff clerk shall send to the foreign authority— (a)a copy of the interlocutor and note under paragraph (1) by e-mail or by facsimile transmission; and (b)a certified copy of the interlocutor and note by first class recorded delivery or registered post. (4) Where a foreign authority assumes jurisdiction as referred to in Article 8(1), the foreign authority or one of the parties shall lodge in process a certificate stating the date on which jurisdiction was assumed. (5) Within 14 days of the date of the decision of the foreign authority whether or not to assume jurisdiction as referred to in Article 8(1), the foreign authority or one of the parties shall lodge in process a certified copy of any court order or other document confirming that decision	
Article 9	Regulation 4 – Local Authorities: application to court to make request under Article 9	 Sheriff Court rules are in place to: Application by a local authority, prior to making an application for a permanence order, for the court to request another Contracting State for authorisation to exercise jurisdiction Request by court to foreign authority for authorisation to exercise jurisdiction 	Transfer Proceedings – Article 9

Paper 3.3

Article	SSI 2010/213	Court of Session and Sheriff Court Rules	Rules in England & Wales
(1) If the authorities of a	(1) This regulation	Sheriff court	Application by a court of another
Contracting State referred to in	applies where—		Contracting State for transfer of the
Article 8, paragraph 2,	(a)a local authority	6 (1) An application by a local authority to the	proceedings
consider that they are better	in Scotland wishes	sheriff court under regulation 4(2) of the	12.63
placed in the particular case to	to make an	Parental Responsibility and Measures for the	(1) This rule applies where a court
assess the child's best	application for a	Protection of Children (International	of another Contracting State makes
interests, they may either	permanence order	Obligations) (Scotland) Regulations 2010(1)	an application under Article 9 of the
 request the competent 	in respect of a child	(request to exercise power under Article 9)	1996 Hague Convention that the court
authority of the Contracting	under section 80 of	shall be made by initial writ.	having jurisdiction in relation to the
State of the habitual residence	the Adoption and	(2) An initial writ under paragraph (1) shall	proceedings transfer the proceedings
of the child, directly or with the	Children(Scotland)A	contain averments stating-	or a specific part of the proceedings to
assistance of the Central	ct 2007(<u>5</u>); and	(a)the full name, designation, and postal	the applicant court.
Authority of that State, that	(b)the authorities of	address, telephone and facsimile numbers	(2) When the court receives the
they be authorised to exercise	another Contracting	and, where appropriate, e-mail address of all	application, the court officer will –
jurisdiction to take the	State have	the parties to the case, including any agent	(a) as soon as practicable, notify the
measures of protection which	jurisdiction in	instructed to represent the parties before the	domestic Central Authority of the
they consider to be necessary,	respect of the child	foreign authority; and	application; and
or	under the	(b)why the sheriff court is better placed than	(b) serve the application, and notice of
- invite the parties to introduce	Convention.	the competent authority of the Contracting	the hearing on all other parties in
such a request before the	(2) The local	State of the habitual residence of the child to	England and Wales not less than 5
authority of the Contracting	authority must make	assess the child's best interests.	days before the hearing of the
State of the habitual residence	an application to the		application.
of the child.	court requesting the	7 (1) Where in any action a sheriff decides to	Application to High Court to make
(2) The authorities concerned	court to exercise its	make a direct request to a competent	request under Article 9 of the 1996
may proceed to an exchange	power under Article	authority of the Contracting State of the	Hague Convention to request transfer
of views.	9 of the Convention	habitual residence of the child that the sheriff	of jurisdiction
(3) The authority initiating the	(request to	court be authorised to exercise jurisdiction as	12.65
request may exercise	competent authority	referred to in Article 9(1) (request for	(1) An application for the court to
jurisdiction in place of the	of the Contracting	authorisation to exercise jurisdiction to take	request transfer of jurisdiction in a
authority of the Contracting	State of the habitual		matter concerning a child from

Article	SSI 2010/213	Court of Session and Sheriff Court Rules	Rules in England & Wales
State of the habitual residence of the child only if the latter authority has accepted the request	residence of the child for authorisation to exercise jurisdiction).	measures of protection) the sheriff shall append to the interlocutor a note specifying— (a) the full name, designation, and postal address, telephone and facsimile numbers and, where appropriate, e-mail address of all the parties to the case, including any agent instructed to represent the parties before the foreign authority; (b) why the sheriff court is better placed than the competent authority of the Contracting State of the habitual residence of the child to assess the child's best interests; and (c) such other matters as the sheriff considers would be of assistance to the foreign authority in deciding whether the sheriff court should be authorised to exercise jurisdiction as referred to in Article 9(1). (2) The sheriff clerk shall forthwith send to the foreign authority— (a) a copy interlocutor and note under paragraph (1) by e-mail or by facsimile transmission; and (b) a certified copy interlocutor and note by first class recorded delivery or registered post.	another Contracting State under Article 9 of the 1996 Hague Convention must be made to the principal registry and heard in the High Court. (2) An application must be made without notice to any other person and the court may give directions about joining any other party to the application. (3) Where there is agreement between the court and the court or competent authority to which the request under paragraph (1) is made to transfer the matter to the courts of England and Wales, the court will consider with that other court or competent authority the specific timing and conditions for the transfer. (4) Upon receipt of agreement to transfer jurisdiction from the court or other competent authority in the Contracting State to which the request has been made, the court officer will serve on the applicant a notice that jurisdiction has been accepted by the courts of England and Wales. (5) The applicant must attach the notice referred to in paragraph (3) to any subsequent application in relation to the child.

Article	SSI 2010/213	Court of Session and Sheriff Court Rules	Rules in England & Wales
			 (6) Nothing in this rule requires an application with respect to a child commenced following a transfer of jurisdiction to be made to or heard in the High Court. (7) Upon allocation, the court to which the proceedings are allocated must immediately fix a directions hearing to consider the future conduct of the case.
Additional information on Transfer of Jurisdiction			Procedure where the court receives a request from the authorities of another Contracting State to assume jurisdiction in a matter concerning a child.
			 12.66 (1) Where any court other than the High Court receives a request to assume jurisdiction in a matter concerning a child from a court or other authority which has jurisdiction in another Contracting State, that court must immediately refer the request to a Judge of the High Court for a decision regarding acceptance of jurisdiction to be made. (2) Upon the High Court agreeing to the request under paragraph (1), the court officer will notify the parties to

Article	SSI 2010/213	Court of Session and Sheriff Court Rules	Rules in England & Wales
			the proceedings before the other Contracting State of that decision, and the case must be allocated as if the application had been made in England and Wales. (3) Upon allocation, the court to which the proceedings are allocated must immediately fix a directions hearing to consider the future conduct of the case. (4) The court officer will serve notice of the directions hearing on all parties to the proceedings in the other Contracting State no later than 5 days before the date of that hearing. Service of the court's order or request relating to transfer of jurisdiction under the 1996 Hague Convention 12.67 The court officer will serve an order or request relating to transfer of jurisdiction on all parties, the Central Authority of the other Contracting State, and the domestic Central
			Authority.
Article 11		The Scottish Government is not aware of any court rules in place in Scotland for this article.	The Scottish Government is not aware of any court rules in place in England and Wales for this article.

SSI 2010/213	Court of Session and Sheriff Court Rules	Rules in England & Wales
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Article 12		The Scottish Government is not aware of any court rules in place in Scotland for this article.	The Scottish Government is not aware of any court rules in place in England and Wales for this article.
 (1) Subject to Article 7, the authorities of a Contracting State in whose territory the child or property belonging to the child is present have jurisdiction to take measures of a provisional character for the protection of the person or property of the child which have a territorial effect limited to the State in question, in so far as such measures are not incompatible with measures already taken by authorities which have jurisdiction under Articles 5 to 10. (2) The measures taken under the preceding paragraph with regard to a child habitually resident in a Contracting State shall lapse as soon as the authorities which have jurisdiction in respect of the measures of 			

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protection which may be required by the situation. (3) The measures taken under paragraph 1 with regard to a child who is habitually resident in a non-Contracting State shall lapse in the Contracting State where the measures were taken as soon as measures required by the situation and taken by the authorities of another State are recognised in the Contracting State in question.			
Article 13		The Scottish Government is not aware of any court rules in place in Scotland for this article.	Questions as to the court's jurisdiction or whether proceedings should be stayed – rule 12.68
(1) The authorities of a Contracting State which have jurisdiction under Articles 5 to 10 to take measures for the protection of the person or property of the child must abstain from exercising this jurisdiction if, at the time of the commencement of the proceedings, corresponding measures have been requested from the authorities			 (1) If at any time after issue of the application it appears to the court that under Article 13 of the 1996 Hague Convention it is or may be required to stay the proceedings or to decline jurisdiction, the court must – (a) stay the proceedings; and (b) fix a date for a hearing to determine jurisdiction or whether there should be a stay or other order. (2) The court officer will serve notice of the hearing referred to at paragraph

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of another Contracting State having jurisdiction under Articles 5 to 10 at the time of the request and are still under consideration. (2) The provisions of the preceding paragraph shall not apply if the authorities before whom the request for measures was initially introduced have declined jurisdiction			 (1)(b) on the parties to the proceedings. (3) The court must, in writing – (a) give reasons for its decision under paragraph (1); and (b) where it makes a finding of fact, state such finding. (4) The court may with the consent of all the parties deal with any question as to the jurisdiction of the court, or as to whether the proceedings should be stayed, without a hearing.
Article 16		The Scottish Government is not aware of any court rules in place in Scotland for this article.	Application for a declaration as to the extent, or existence, of parental responsibility in relation to a child under Article 16 of the 1996 Hague Convention – Rule 12.71
 (1) The attribution or extinction of parental responsibility by operation of law, without the intervention of a judicial or administrative authority, is governed by the law of the State of the habitual residence of the child. (2) The attribution or extinction of parental responsibility by an agreement or a unilateral act, 	Regulation 7)(3)(b) "7 (3) The Court of Session is also to have jurisdiction (b) to entertain an application for a declarator—		 (1) Any interested person may apply for a declaration – (a) that a person has, or does not have, parental responsibility for a child; or (b) as to the extent of a person's parental responsibility for a child, where the question arises by virtue of the application of Article 16 of the 1996 Hague Convention.

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 without intervention of a judicial or administrative authority, is governed by the law of the State of the child's habitual residence at the time when the agreement or unilateral act takes effect. (3) Parental responsibility which exists under the law of the State of the child's habitual residence subsists after a change of that habitual residence to another State. (4) If the child's habitual residence changes, the attribution of parental responsibility by operation of law to a person who does not already have such responsibility is governed by the law of the State of the new habitual residence. 	 (i)that a person has, or does not have, parental responsibility for a child by virtue of Article 16 of the Convention, or (ii) as to the extent of a person's parental responsibility for a child by virtue of that Article. 		 (2) An application for a declaration as to the extent, or existence of a person's parental responsibility for a child by virtue of Article 16 of the 1996 Hague Convention must be made in the principal registry and heard in the High Court. (3) An application for a declaration referred to in paragraph (1) may not be made where the question raised is otherwise capable of resolution in any other family proceedings in respect of the child.
Article 24	Regulation 7 – Judicial Authorities under Article 24	There are Court of Session rules in place on recognition/non-recognition, enforcement and registration of measures from another contracting state.	The Scottish Government is not aware of any court rules in place in England and Wales for this article.

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Without prejudice to Article 23,	(1) The Court of	Rules of the Court of Session	
paragraph 1, any interested	Session is to have		
person may request from the	jurisdiction to	62.98(1) An application-	
competent authorities of a	entertain an		
Contracting State that they	application under	(a) under Article 24 of the 1996	
decide on the recognition or	Article 24 of the	Convention for recognition or non-	
non-recognition of a measure	Convention for	recognition of a measure taken in a	
taken in another Contracting	recognition, or non-	Contracting State other than the United	
State. The procedure is	recognition, of a	Kingdom; or	
governed by the law of the	measure taken in		
requested State.	another Contracting	(b) under Article 26 of the 1996	
	State.	Convention for enforcement of a	
	(2) But where the	measure taken in a Contracting State	
	recognition or non-	other than the United Kingdom, shall	
	recognition of a	be made by petition in Form 62.98	
	measure is raised		
	as an incidental	(2) The petition shall include averments on	
	question in another	the matters outlined at Article 23(2) of the	
	court, that court may	1996 Convention (grounds for refusal of	
	determine the issue.	recognition).	
	(3) The Court of		
	Session is also to	(3) There shall be produced with the petition	
	have jurisdiction-	an authentic copy of any judgment or other	
	(a)to register a	document which outlines the measure to be	
	measure taken in	registered.	
	another Contracting		
	State for	(4) The court shall, on being satisfied that the	
	enforcement under	petition complies with the requirements of the	
	Article 26 of the	1996 Convention, pronounce an interlocutor-	
	Convention, and		

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	(b)to entertain an application for a declarator—	(a) granting warrant for the registration of the measure; and	
	(i)that a person has, or does not have, parental	(b) where necessary, granting decree in accordance with Scots law.	
	responsibility for a child by virtue of Article 16 of the	(5) The interlocutor pronounced under paragraph (4) shall specify the petition may register the measure under rule 62.100	
	Convention, or (ii)as to the extent of a person's parental	(registration under the 1996 Convention). Intimation to the petitioner	
	responsibility for a child by virtue of that Article.	62.99. Where the court pronounces an interlocutor under rule 62.98(4) the Deputy Principal Clerk shall intimate such interlocutor to the petitioner, by sending to his address for service in Scotland a certified copy of the interlocutor by registered post or the first class recorded delivery service.	
		62.100(1) Where the court pronounces an interlocutor under rule 62.98(4) granting warrant for registration, the Deputy Principal Clerk shall enter the measure in the register of judgments, authentic instruments and court settlements kept in the Petition Department.	
		(2) On presentation by the petitioner to the Keeper of the Registers of-	

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	331 2010/213	 (a) a certified copy of the interlocutor under rule 62.98(4) granting warrant for registration, (b) an authentic copy of any judgment or other document which outlines the measure to be registered and any translation of such a document, they shall be registered in the register of judgments in the Books of Council and Session. (3) On registration under paragraph (2), the Keeper of the Registers shall issue an extract of the registered document with a warrant for execution. Service of warrant for registration under the 1996 Convention 62.101. The petitioner shall serve a copy of the interlocutor under rule 62.98(4) granting warrant for registration of a judgment and notice in Form 62.101 on the person against 	
		whom enforcement is sought	
Article 26			
 (1) If measures taken in one Contracting State and enforceable there require enforcement in another Contracting State, they shall, upon request by an interested party, be declared enforceable or registered for the purpose of 	See under Article 24	See under Article 24	The Scottish Government is not aware of any court rules in place in England and Wales for this article

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enforcement in that other State			
according to the procedure			
provided in the law of the latter			
State.			
(2) Each Contracting State			
shall apply to the declaration of			
enforceability or registration a			
simple and rapid procedure.			
(3) The declaration of			
enforceability or registration			
may be refused only for one of			
the reasons set out in Article			
23, paragraph 2			
Article 33		The Scottish Government is not aware of any	Request for consultation as to
		court rules in place in Scotland for this article.	contemplated placement of child in
			England and Wales - Rule 12.69 and
			contemplated placement of child in
			another Contracting State – Rule
			12.70
(1) If an authority having			(1) This rule applies to a request
jurisdiction under Articles 5 to			made –
10 contemplates the			(a) Omitted
placement of the child in a			(b) under Article 33 of the 1996
foster family or institutional			Hague Convention by a court in
care, or the provision of care			another Contracting State
by kafala or an analogous			for consultation on or consent to the
institution, and if such			contemplated placement of a child in
placement or such provision of			England and Wales.
care is to take place in another			(2) Where the court receives a
Contracting State, it shall first			request directly from a court in

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consult with the Central Authority or other competent authority of the latter State. To that effect it shall transmit a report on the child together with the reasons for the proposed placement or provision of care. (2) The decision on the placement or provision of care may be made in the requesting State only if the Central Authority or other competent authority of the requested State has consented to the placement or provision of care, taking into account the child's best interests.			 another Contracting State, the court shall, as soon as practicable after receipt of the request, notify the domestic Central Authority of the request and take the appropriate action under paragraph (4). (3) Where it appears to the court officer that no proceedings relating to the child are pending before a court in England and Wales, the court officer must inform the domestic Central Authority of that fact and forward to the Central Authority all documents relating to the request sent by the court in the other Contracting State. (4) Where the court receives a request forwarded by the domestic Central Authority, the court must, as soon as practicable after receipt of the request, either – (a) where proceedings relating to the child are pending before the court, fix a directions hearing; or (b) where proceedings relating to the child are pending before another court in England and Wales, send a copy of the request to that court. 12.70 (1) This rule applies where the court is contemplating the placement of a

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			child in another Contracting State
			under Article 33 of the 1996 Hague
			Convention, and proposes to send a
			request for consultation with or for the
			consent of the central authority or
			other authority having jurisdiction in
			the other State in relation to the
			contemplated placement.
			(2) In this rule, a reference to the
			request' includes a reference to a
			report prepared for purposes of Article
			33 of the 1996 Hague Convention
			where the request is made under that
			Convention.
			(3) Where the court sends the request
			directly to the central authority or
			other authority having jurisdiction in the other State, it shall at the same
			time send a copy of the request to the
			domestic Central Authority.
			(4) The court may send the request to
			the domestic Central Authority for
			onward transmission to the central
			authority or other authority having
			jurisdiction in the other State.
			(5) The court should give
			consideration to the documents which
			should accompany the request.
			(See Chapters 1 to 3 of this Part
			generally, for the procedure governing
			applications for an order under

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			paragraph 19(1) of Schedule 2 to the 1989 Act permitting a local authority to arrange for any child in its care to live outside England and Wales.) (Part 14 sets out the procedure governing applications for an order under section 84 (giving parental responsibility prior to adoption abroad) of the Adoption and Children Act 2002.
Article 54		Sheriff court rulesWhere any document received from a foreign authority or otherwise under these Rules is in a language other than English, the sheriff may order that there shall be lodged with that document a translation into English certified as correct by the translator; and the certificate shall include the translator's full name, address and qualifications.	

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